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Message Text

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INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-10 L-03 ACDA-12
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DRAFTED BY OASD/ISA:JTYLER:MEM
APPROVED BY EUR/RPM:SJLEDOGAR
OASD/ISA:M/GEN BOWMAN
OASD C3I:NGRAY (INFORMED)
OASD/PA AND E:MTULKOFF
JS/J-5:COL. PARRISH (INFORMED)
OSD:RKOMER
EUR/RPM:JAFROEBE/WTROBINSON
EUR/RPM:EREHFELD
----------051444 180117Z /73
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FM SECSTATE WASHDC
TO USMISSION USNATO IMMEDIATE
AMEMBASSY COPENHAGEN IMMEDIATE
INFO ALL NATO CAPITALS PRIORITY
USNMR SHAPE BELGIUM PRIORITY
USCINCEUR VAIHINGEN GERMANY PRIORITY
USLOSACLANT NORFOLK VA PRIORITY
CINCLANT NORFOLK VA PRIORITY
USDEL MC BRUSSELS BELGIUM
XMT AMEMBASSY COPENHAGEN

C O N F I D E N T I A L STATE 098119

COPENHAGEN PASS TO SECDEF PARTY FOR AMB KOMER AND MR.SIENA

E.O. 11652:GDS

TAGS: MPOL, NATO

SUBJECT: LONG-TERM DEFENSE PROGRAM -- SINGLE MANAGER
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CONCEPT

REFS: A. USNATO 3784, DTG 131852Z APR 78; B. STATE 83566,
DTG 312244Z MAR 78

1. THE SINGLE MANAGER CONCEPT (REF A) IS NEEDED TO GET
MORE EFFECTIVE FOLLOW-THROUGH OF ALLIANCE DEFENSE PROGRAMS

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AS CALLED FOR INITIALLY BY THE 10 MAY 1977 LONDON SUMMIT DIRECTIVE AND REPEATEDLY SINCE THEN. SECRETARY BROWN, AT THE 17 MAY 1977 DPC MINISTERIAL, STRESSED THAT THE LONG-TERM PROGRAM SHOULD COVER WHAT STRENGTHENED PROGRAMMING AND IMPLEMENTING MACHINERY WAS NECESSARY TO FRAME AND FOLLOW-THROUGH TRULY COOPERATIVE PROGRAMS IN THE HIGH PRIORITY AREAS.

2. THE NATO DEFENSE MINISTERS THEMSELVES ON 17 MAY 1977 DIRECTED THE DEFENSE PLANNING COMMITTEE IN PERMANENT SESSION TO CONSIDER THE NEED FOR STRENGTHENING NATO MACHINERY IN ORDER TO ENSURE EFFECTIVE FOLLOW-UP ACTION ON THE LONG-TERM DEFENSE PROGRAMS.

3. FINALLY THE DPC IN PERMANENT SESSION, IN THEIR MEETING

OF 3 JUNE 1977, NOTED THIS CHARGE BY MINISTERS AND DIRECTED THE EXECUTIVE WORKING GROUP, AS THE STEERING COMMITTEE FOR THE PROGRAM, TO ASSESS THE NEED FOR STRENGTHENED PROGRAMMING AND IMPLEMENTING MACHINERY TO ENSURE THAT AGREED PROGRAMS ARE CARRIED OUT, AND DEVELOP RECOMMENDATIONS AS NECESSARY.

4. THE UTILIZATION OF TASK FORCES, EACH UNDER A TASK FORCE DIRECTOR, DURING THE DEVELOPMENT OF INITIAL RECOMMENDATIONS FOR PROGRAM DIRECTION AND CONTENT, WAS INDICA-

TIVE OF THE NEED FOR A SPECIAL EFFORT TO PULL TOGETHER ALL ASPECTS OF EACH PROGRAM UNDER A SINGLE GROUP ABLE TO CONSULT WITH ALL ELEMENTS IN NATO, BOTH NATIONAL AND INTERNATIONAL. THE SINGLE MANAGER CONCEPT IS A LOGICAL FOLLOW-THROUGH OF THE RECENT NATO TASK FORCE CONCEPT WHICH WAS A SUCCESSFUL MANAGEMENT DEVICE FOR ENSURING INTERNAL COORDINATION IN IMPLEMENTATION OF EACH PROGRAM AND FOR FACILITATING THE MONITORING TASK.

5. WE SUPPORT SINGLE MANAGER CONCEPT FOR PROGRAMS 5 AND 6 (AIR DEFENSE AND C3) AS RECOMMENDED IN THE TASK FORCE REPORTS, AND STRONGLY RECOMMEND ITS APPLICATION TO PROGRAMS 4 AND 7 (MARITIME POSTURE AND ELECTRONIC WARFARE) -- WE SEE THE INDIVIDUAL MAJOR NATO COMMANDERS BEST PLACED TO CARRY OUT THE MONITORING AND FOLLOW-THROUGH FUNCTIONS. THIS IS BECAUSE OF THEIR EXISTING BROAD STAFF CAPABILITIES AND COMMAND RESPONSIBILITIES AS WELL AS THEIR ACCESS TO BOTH NATIONS AND NATO AGENCIES. WE WOULD SEE ANY EFFORT TO ASSIGN THIS SINGLE MANAGER FUNCTION TO A COMMITTEE AS A CONTRADICTION IN TERMS.

6. AS INDICATED ABOVE, THE SINGLE MANAGER CONCEPT, WHICH

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WE PREVIOUSLY DISCUSSED IN REF B, IS INTENDED TO CENTER
IN ONE SENIOR NATO OFFICIAL THE RESPONSIBILITY FOR
MONITORING FOLLOW-UP TO LTDP DECISIONS IN HIS PROGRAM
AREA, E.G., SACLANT WOULD MONITOR FOLLOW-UP TO LTDP
DECISIONS ON PROGRAM RECOMMENDATIONS ON MARITIME POSTURE.

7. SINGLE MANAGERS WOULD BE AUTHORIZED BY DPC AT
MINISTERIAL LEVEL. THEY WOULD REPORT TO THE DPC THROUGH
THE CHAIRMAN, EXECUTIVE WORKING GROUP.

8. IN ADDITION TO MONITORING LTDP IMPLEMENTING ACTION
IN HIS ASSIGNED FIELD, THE SINGLE MANAGER WOULD ALSO BE
RESPONSIBLE FOR SUBMISSION OF ANNUAL PROGRAM CHANGE
RECOMMENDATIONS AS APPROPRIATE TO REFLECT PROGRESS
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AND STATUS CHANGES.

9. TO PERMIT HIM TO CARRY OUT HIS DUTIES, THE SINGLE
MANAGER WOULD HAVE AUTHORITY TO COMMUNICATE DIRECTLY
WITH APPROPRIATE NATIONAL AUTHORITIES AND WITH NATO
AGENCIES AND COMMITTEES (BELOW THE NAC/DPC LEVEL) AND
TO REQUEST REPORTS FROM THEM WHENEVER REQUIRED.

10. THE FUNDAMENTAL BASIS FOR UTILIZATION OF THE
SINGLE MANAGER APPROACH IS THE NEED TO INSURE COORDINA-
TION OF ALL ASPECTS OF PROGRAM ACTION.
WHILE THE SINGLE MANAGER WOULD NOT HAVE DIRECTIVE
AUTHORITY OR NATIONAL FUNDING AUTHORITY, HE WOULD
BE ABLE TO ASSEMBLE ESSENTIAL INFORMATION ON ALL
ASPECTS OF PROGRAM IMPLEMENTATION, NOT ONLY TO
FACILITATE THEIR COORDINATION BUT ALSO TO IDENTIFY
THOSE ASPECTS NOT PROCEEDING ACCORDING TO PLAN.
WITHOUT THESE FUNDAMENTAL CENTRALIZED COORDINATION
AND MONITORING FUNCTIONS, THERE WOULD BE A NEED
FOR THE EXECUTIVE WORKING GROUP, IN DEALING WITH
ANY ONE OF ITS NINE PROGRAM AREAS, TO REQUEST
REPORTS FROM UP TO TWELVE COUNTRIES AND SEVERAL
COMMITTEES IN MONITORING IMPLEMENTATION. FOR EXAMPLE,
ALL DPC COUNTRIES WOULD BE INVOLVED IN C3, AS WELL AS TO
A GREATER OR LESSER DEGREE, NJCEC, MC, NCCDPC, NEWAC,
INFRA, CNAD, DRC, MBC, COEC, SCEPC AND NADEEC.

11. WE DO NOT ENVISAGE THE SINGLE MANAGER INVOLVED IN
ADMINISTRATION OF COMMONLY-FUNDED PROJECTS SUCH AS NICS
STATE II, WHICH WOULD REMAIN WITH NICSMA. WE THINK THE
SPECIFIC MODALITIES OF OPERATION AS SINGLE MANAGER WOULD
BE LOOKED AT IN EACH PROGRAM, WITH THE PARAMOUNT
OBJECTIVES OF COORDINATION WITHIN THE PROGRAM, MONITORING
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PROGRESS, AND RECOMMENDING PROGRAM CHANGES.

CHRISTOPHER

NNN

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